

Adult Care and Health Portfolio Budget Monitoring Summary

2020/21 Actuals £'000	Division Service Areas	2021/22 Original Budget £'000	2021/22 Latest Approved £'000	2021/22 Projected Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
PEOPLE DEPARTMENT								
Adult Social Care								
20,905	Assessment and Care Management	23,789	23,884	25,006	1,122	1	1,125	2,455
83	Direct Services	94	59	59	0		0	0
1,505	Quality Assurance & Safeguarding	1,606	1,664	1,636	Cr 28	2	0	0
37,198	Learning Disabilities	38,666	38,554	38,839	285	3	190	1,991
7,734	Mental Health	8,019	7,978	7,909	Cr 69	4	Cr 292	45
775	Placements and Brokerage	828	863	863	0		0	0
Cr 180	Better Care Funding - Protection of Social Care	0	0	Cr 85	Cr 85		0	0
Cr 535	CCG Support for Social Care	0	0	0	0		0	0
0	COVID grants	0	0	Cr 1,000	Cr 1,000		Cr 1,000	0
67,485		73,002	73,002	73,227	225		23	4,491
Integrated Commissioning Service								
1,244	Integrated Commissioning Service	1,379	1,399	1,399	0		0	0
1,096	Information & Early Intervention	1,160	1,160	1,160	0		0	0
Cr 1,096	- Net Expenditure	Cr 1,160	Cr 1,160	Cr 1,160	0		0	0
	- Recharge to Better Care Fund (Prot of Soc Care)							
22,835	Better Care Fund	23,605	23,718	23,718	0	5	0	0
Cr 22,859	- Expenditure	Cr 23,631	Cr 23,744	Cr 23,744	0		0	0
	- Income							
10,269	Improved Better Care Fund	7,503	10,050	10,050	0	6	0	0
Cr 10,269	- Expenditure	Cr 7,503	Cr 10,050	Cr 10,050	0		0	0
	- Income							
1,220		1,353	1,373	1,373	0		0	0
Public Health								
14,835	Public Health	14,971	15,189	15,189	0		0	0
Cr 14,971	Public Health - Grant Income	Cr 15,112	Cr 15,325	Cr 15,325	0		0	0
Cr 136		Cr 141	Cr 136	Cr 136	0		0	0
68,569	TOTAL CONTROLLABLE ADULT CARE & HEALTH	74,214	74,239	74,464	225		23	4,491
3,400	TOTAL NON CONTROLLABLE	439	405	425	20		0	0
5,150	TOTAL EXCLUDED RECHARGES	4,991	4,991	4,991	0		0	0
77,119	TOTAL ADULT CARE & HEALTH PORTFOLIO	79,644	79,635	79,880	245		23	4,491

Reconciliation of Latest Approved Budget

£'000

2021/22 Original Budget

79,644

Carry forwards requests

Better Care Fund

- expenditure

113

- income

Cr 113

Improved Better Care Fund

- expenditure

2,547

- income

Cr 2,547

Public Health Grant

- expenditure

1,855

- income

Cr 1,855

Test and Trace Service Support Grant

- expenditure

747

- income

Cr 747

Contain Outbreak Management Fund

- expenditure

3,968

- income

Cr 3,968

Review of s31 Mental Health arrangements

20

Public Health - MOPAC funding

5

Grants included within Central Contingency

Universal Drug Treatment Grant (PH)

- expenditure

207

- income

Cr 207

Items Requested this Cycle:

Public Health Grant Increase

- expenditure

213

- income

Cr 213

Obesity Grant (PH)

- expenditure

89

- income

Cr 89

Other:

2021/22 Repairs & Maintenance Programme

Cr 34

Latest Approved Budget for 2021/22

79,635

REASONS FOR VARIATIONS**1. Assessment and Care Management - Dr £1,112k**

The overspend in Assessment and Care Management can be analysed as follows:

	<u>Current</u> <u>Variation</u> £'000
<u>Physical Support / Sensory Support / Memory & Cognition</u>	
Services for 65 +	
- Placements	2,240
- Domiciliary Care / Direct Payments Cr	170
- Transformation savings	52
	<u>2,122</u>
Services for 18-64	
- Placements	113
- Domiciliary Care / Direct Payments	<u>117</u>
	<u>230</u>
Other	
- Staffing	32
- Extra Care Housing Cr	76
- Day Care Cr	168
- Transport Cr	225
- Community DoLS Cr	281
- D2A Cr	522
	<u>1,112</u>

The 2020/21 budget includes funding for the full year effect of the September 2020 overspend as reported to committee as part of the September Budget Monitoring report.

Services for 65+ - Dr £2,122k

Numbers in residential and nursing care continue to be above the budget provision, currently 30 placements above the budget number of 457, with an overspend being projected of £2,274k for the year. Of this amount £766k relates to costs being incurred for both placements above the Council's guide rates and additional 1-2-1 care required for some service users in some of the residential settings. One of the budget savings from the 2020/21 budget was to minimise placements above the guide rates and officers continue to consider costs when placement's are being agreed, whilst at the same time needing to ensure the service users needs are met. There is a £34k projected underspend in respite care due to services being restricted due to the pandemic.

The overall position on the domiciliary care and direct payments budgets is a projected underspend of £170k, a reduction of £634k since the last reported figure. Domiciliary care is projected to underspend by £312k, a drop of £615k since last time. Number's receiving domiciliary care had been dropping during the pandemic to it's lowest point in May 2021, however since then numbers have increased substantially, leading to a reduced projected underspend. The overspend on direct payments has increased slightly from £123k to £142k. Savings of £185k were included in the 2021/22 budget, of which £52k remains to be achieved.

Services for 18-64+ - Dr £230k

Placements for 18-64 age group are projected to overspend by £125k this year based on current service user numbers, a reduction of £169k since last time. Numbers are currently 1 below budget, with a reduction of 5 placements since May. Due to the expensive nature of placements for this age group, this has resulted in an overspend despite the number being under budget. There is a £12k projected underspend in respite care due to services being restricted due to the pandemic.

The overall position on the domiciliary care and direct payments budgets is a projected overspend of £117k. Domiciliary care is currently projected to overspend by £246k and direct payments to underspend by £129k.

Staffing - Dr £32k

Staffing in Assessment & Care Management is currently expected to overspend by £32k. There is a projected overspend of £190k relating to the use of agency staff and where the turnover vacancy factor has not been achieved, offset by £158k projected underspend on the Recruitment & Retention budget.

Extra Care Housing - Cr £76k

The hours being delivered in the Extra Care Housing units continue to remain at the minimum level resulting in an expected underspend of £76k. There is a project underway to ensure best use is made of the available Extra Care Housing capacity.

Day Care Services - Cr £168k

Day care services have recently started to restart slowly, however for the first 6 months of the year there has been very minor spend on the budget, resulting in an expected underspend of £168k. This amount includes an assumption of a gradual uptake in the service for the remainder of the year reflecting service user choice and wider changes in society/behaviour as a result of the pandemic.

Transport - Cr £225k

The reduced use of Day Care services has impacted on the service provided by our external transport providers as most trips relate to attendance at day centres, with an underspend for the year projected of £225k. As with day care there is an assumption of a return to near normal levels during the remainder of the year.

Community Deprivation of Liberty Service (CDoLS) - Cr £281k

This service has continued to underspend with a year to date underspend being reported of £281k.

Discharge to Assess (D2A) - Cr £522k

Due to Covid-19, discharges from hospital continue to follow a revised pathway in unison with health, funded by government grants. Since the last report, funding from the CCG is now continuing until the end of the financial year, therefore there will not be a call on this budget this year, resulting in an underspend on the whole budget.

2. Quality Assurance & Safeguarding - Cr £28k

This service is responsible for contracts compliance and monitoring for adult social care contracts, adult safeguarding, as well as overseeing the Bromley Safeguarding Adults Board. A minor underspend is currently projected as a result of staff vacancies in the service.

3. Learning Disabilities (LD) - Dr £285k

The 2021/22 LD budget includes funding for anticipated 2021/22 demand-related pressures and the full year effect (FYE) of the 2020/21 overspend but also reductions relating to planned savings.

An overspend of £285k is currently anticipated and this is mainly due to the net impact of pressures arising from new and increased care packages in the first half of 2021/22. Growth funded in the budget for the impact of the 2020/21 overspend slightly exceeded the actual full year effect of the 2020/21 outturn so this is not a factor. An element of projected spend is based on assumptions, for example future services for young people transitioning to adult social care services and increased client needs during the year, and this position is likely to change as the year progresses.

There continues to be uncertainty in relation to COVID and the impact this may have in 2021/22. Reduced expenditure was seen in 2020/21 in relation to the temporary cessation of day services, transport, some clients returning home from their placements, a reduction in domiciliary care services, increased levels of surplus direct payment funds returned and a higher than usual number of deaths.

Recent months have seen spend on domiciliary care services increase to pre-COVID levels but uptake of day services and associated transport remains low. It has been assumed that day activities resume to previous levels in the second half of the year but this may not be the case. The level of returned surplus direct payment funds remains higher than usual and an estimate of £450k for the year has been built in to the September projections. While there is hope that the impact of the pandemic may be less in the current year, considerable uncertainty remains.

The projected cost of additional care packages (£283k) put in place whilst other services were closed due to the COVID pandemic is included within the reported position for LD but this is more than offset by the aforementioned COVID-related reductions in spend. These additional services are currently being reviewed with a view to mainstreaming the care package if there is an ongoing need or tailing off the package if higher levels of support are no longer required.

The 2021/22 LD budget includes a total of £1.2m savings in relation to: increasing the uptake of Shared Lives services; voluntary and community sector support to promote independence; strengths based provision from out of borough providers and action to mitigate growth pressures. £1m remains to be achieved and it is hoped that this will be delivered through the review of high cost packages and ensuring these are best meeting clients' needs, however this is an ambitious target at this point in the year. In addition, this review of high cost packages may be curtailed by the pandemic.

New arrangements for clients with non-complex needs who formerly attended Astley Day Centre continue to be phased in. Non-recurrent underspends as a result of both this phasing and the impact of COVID have been factored in to the current projections. The projected underspend may increase depending on the pace of take up for remaining clients.

The reductions in spend discussed above have all contributed to reducing the in-year overall pressure on LD budgets from new and increased packages, without which the projected overspend would be higher. Many of the reductions are anticipated to be non-recurrent (day services and transport for example) and this is a contributory factor to the projected overspend in a full year being significantly higher: £1,991k. The other major factor is that demand pressures have only a part year effect in 2021/22.

4. Mental Health (MH) - Cr £69k

Similar to Learning Disabilities above, the 2021/22 Mental Health budget includes funding for the full year effect of the 2020/21 overspend. The amount was based on the September 2020 budget monitoring forecast (£832k) but the full year effect of the outturn at the end of the year had reduced to £436k. The effect of this in isolation equates to a starting point for the year of a £396k underspend.

Activity has continued to increase since May, and a projected underspend of £49k is now reported, compared to the previous underspend of £272k, with the majority of the change in relation to placements for Adults aged 18-64.

The recruitment and retention budget for staffing is projected to continue to underspend by £20k.

5. Better Care Fund (BCF) - Nil variation

Other than variations on the protection of social care element, any underspends on Better Care Fund budgets will be carried forward for spending in future years under the pooled budget arrangement with South East London Clinical Commissioning Group (CCG).

6. Improved Better Care Fund (IBCF) - Nil Variation

The total amount of funding available in 2021/22 is:

	£'000
2021/22 IBCF allocation - recurrent	4,636
2021/22 IBCF allocation - non-recurrent (extended for 5th year)	1,677
2021/22 Winter Pressures Grant	1,190
Carry forward from previous years	2,547
	<u>10,050</u>

The non-recurrent IBCF funding of £1,677k has been extended for a fifth year and, for the second year running, this will fund a contribution to a new, 'whole system' reserve that can be called upon in relation to any crisis in the joint health and social care systems.

Waiver of Financial Regulations

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempt from the normal requirement to obtain competitive quotations the Chief Officer has to obtain the agreement of the Director of Corporate Services, the Director of Finance and the Director of Commissioning and (where over £100,000) approval of the Portfolio Holder and report use of this exemption to Audit Sub-Committee bi-annually. The Director of Adult Social Care has additional authority in respect of placements.

Since the last report to the Executive, 19 waivers for Adult placements have been agreed for between £50k and £100k and 5 for more than £100k.

Virements Approved to date under Director's Delegated Powers

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" will be included in financial monitoring reports to the Portfolio Holder. Since the last report to Executive there have been no virements.

Description	2021/22 Latest Approved Budget £'000	Variation To 2021/22 Budget £'000	Potential Impact in 2022/23
Assessment and Care Management - Care Placements	25,871	2,352	The full year impact of the current overspend is estimated at £2,455k. Of this amount £2,049k relates to residential and nursing home placements for the 65+ age group and £89k for the 18-64 group. The balance of Dr £317k relates to domiciliary care / direct payments, with the 65+ group having an underspend of £32k and the 18-64 group an overspend of £349k
Learning Disabilities	38,554	285	The full year effect (FYE) is estimated at an overspend of £1,991k. This figure is higher than the in-year overspend as demand-related growth pressures, for example transition and increased client needs, have only a part year impact in 2021/22 but a greater financial impact in a full year. In addition, non-recurrent spend reductions in relation to COVID are mitigating the 2021/22 in-year position but not the full year. Uncertainties remain in relation to the impact of COVID, the delivery of savings, demand pressures and the transition cohort and the FYE is likely to change in the latter half of the year as the impact of these becomes clearer.
Mental Health	7,978	Cr 69	The full year overspend of £45k anticipated on Mental Health care packages assumes no growth in costs or packages during the year. Figures are based on care packages at September 2021 therefore this position may change.